PART 2000 - GENERAL

Subpart T - Memorandum of Understanding between Health Resources and Services Administration and Farmers Home Administration

§2000.951 <u>General</u>.

The Farmers Home Administration (FmHA) has entered into a Memorandum of Understanding between the Department of Health and Human Services (HHS) Health Resources and Services Administration's (HRSA) Community and Migrant Health Center programs and United States Department of Agriculture (USDA), FmHA Community Facilities Programs. The memorandum provides for the coordination of Federal programs which have an impact on rural health care in order to help rural areas with the most critical health care services problem. This memorandum is attached as Exhibit A.

§§2000.952 - 2000.1000 [Reserved]

Attachment: Exhibit A

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# MEMORANDUM OF UNDERSTANDING

Between

Health Resources and Services Administration
Farmers Home Administration
Regarding
Rural Health Facilities

# Introduction

The immediate and pressing need for health care services in many rural communities is well documented. However, resources to help meet this need are limited. Therefore, it is extremely important to coordinate Federal programs which have an impact on rural health care, in order to help rural areas with the most critical health care services problem.

### <u>Purpose</u>

The purpose of this Memorandum of Understanding is to coordinate two such Federal programs; Department of Health and Human Services' (HHS) Health Resources and Services Administration's (HRSA) Community and Migrant Health Center programs with United States Department of Agriculture's (USDA) Farmers Home Administration's (FmHA) Community Facilities Loan Programs (CFLP).

Since the original interagency agreement was signed in Fiscal Year 1979, the FmHA has made loans to 170 Community and Migrant Health Centers programs grantees, totalling \$57,397,300, for constructing, expanding, replacing, renovating or otherwise improving health facilities in rural medically underserved areas.

Community and Migrant Health Centers programs provide comprehensive primary health care to residents of medically underserved areas. The CFLP is designed to lend money to public bodies, nonprofit corporations, and federally recognized Indian tribes in rural communities of 20,000 or fewer people. The loan can be used to construct, enlarge, extend, acquire, or otherwise improve essential community facilities, such as medical and health care facilities.

These two programs can be directed toward the same rural medically underserved areas in order to have the strongest impact in helping to meet the health care needs of these populations. With this agreement, FmHA will receive the assurance that subject to budget constraints, HRSA will provide the clinics with service funds on an ongoing basis which will, in turn, provide the working capital and cash flow needed by the clinics to repay their facility loans. Services under this agreement can be available in rural medically underserved areas in all States.

## <u>Authorities</u>

The authorities for operation of Community and Migrant Health Centers programs of HHS are Sections 330 and 329 of the Public Health Service Act as amended.

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The authority for FmHA, CFLP, is Section 306 (a) of the Consolidated Farm and Rural Development Act.

### <u>Agreement</u>

HRSA and FmHA agree as follows:

#### **FmHA**

FmHA will consider funding those applications having the highest priority and which will insure the effective utilization of Community Facility funds involving the most deserving projects and applicants. Each application will be carefully evaluated to ensure that applicants are likely to remain financially viable with or without the Department of Health and Human Services operating grant. The FmHA will consider making loans to community health centers (CHC) and migrant health (MH) projects which apply and receive approval from HRSA. The amortization of the FmHA loan will depend upon the percent of the project's total operating revenues which require HHS grant support as follows:

- Projects requiring 25 percent or less HHS grant support amortization not to exceed 20 years.
- Projects requiring 26-50% of grant support amortization not to exceed 15 years.
- Projects requiring 51-75% grant support - amortization not to exceed 10 years.
- Projects requiring 76% or more grant support would not be eligible for assistance through FmHA.

The FmHA agrees to develop application guidance material and technical assistance capability to enable HRSA projects to plan, develop and submit applications for Community Facilities loans as provided under this agreement.

The FmHA agrees to inform HRSA (Community and Migrant Health Centers programs) monthly of any HRSA project which is in arrears with the payments on its facilities loan.

### **HRSA**

The HRSA agrees to provide projects with annual operating grants ss needed during the life of the Community Facilities loan, in amounts sufficient to amortize annual loan costs, to the extent funds are available and provided the projects comply with applicable statutory and regulatory requirements. The HRSA agrees to work with grantees not meeting acceptable performance criteria to return them to a sound operation, if possible.

The HRSA agrees to require that all projects requesting FmHA loans submit to FmHA a 5-year projection of financial status, including grant dependence, using the regular FmHA protocol for such projections.

The HRSA agrees to provide the FmHA a copy of the project summary data sheet describing the following elements:

o need for facility o facility cost estimate o existing facilities o annual operating budget o proposed facilities

o maps and sketches o people to be served

o providers needed

o conclusion and recommendations

The HRSA agrees to encourage its grantees to coordinate with transportation networks in their communities.

The HRSA agrees to work with grantees that have serious difficulties attracting adequate medical manpower, drawing on the resources of the National Health Service Corps as well as providing assistance in recruiting from the private sector.

The HRSA agrees to provide FmHA a monthly monitoring list of Projects with FmHA loans which have potential problems that may affect their payback capability.

The HRSA agrees to give the FmHA advance notice when a CHC or MH project with an FmHA loan is being considered for phaseout. If a final decision to phaseout is made, the FmHA will receive written notification from HRSA, and HRSA agrees to provide funds (if needed) to the project to make payments on its FmHA loan for a reasonable length of time and as authorized under the statutes. In the event that, during that time, the project is unable to continue as a private provider of health services, the HRSA agrees to assist the FmHA in finding a third party to assume responsibility for the facility and the loan.

# **Both**

The FmHA and the HRSA agree to follow and update, as needed, an application review process which permits the FmHA State Directors and the HRSA Regional Health Administrators joint review (the latter in consultation with State health departments), with concurrent review by the National Offices of the respective agencies. In addition, both agencies will coordinate the application process with the State Offices designated by the Governors to coordinate Federal rural development efforts.

The HRSA and the FmHA agree to develop, publicize, distribute, and explain to their national and field staffs and respective program constituencies the required procedures for submitting facility applications under the joint HRSA-FmHA program.

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The HRSA and the FmHA National Office representatives agree to meet on a quarterly basis to review program progress, resolve operational or procedural problems, and plan necessary modifications or redirection of the program.

Modification/Cancellation Provision/Termination

Request for modifications and amendments to the Memorandum of Understanding may be initiated by either party. Such modifications or amendments will only be effective upon mutual agreement by both parties. The Memorandum of Understanding will remain effective until either FmHA or HRSA provide written notification that the Memorandum is no longer effective. However, such notification by either party, terminating the Memorandum will have no effect on the existing contracts entered into under the Memorandum.

# Effective Date

The Memorandum of Understanding shall become effective immediately on the date it is signed by the Administrators of FmHA and HRSA.

### Signatures

/s/	/s/
CHARLES W. SHUMAN, Administrator Farmers Home Administration	ROBERT GRAHAM, M.D., Administrator Health Resources and Services Administration
4/18/84	17 May '84
Date	Date